Fostering Innovation in Survey Systems with Human-Centered Design

Jean E. Fox Scott Arden Tod Sirois US Bureau of Labor Statistics

2022 FCSM Research and Policy Conference October 26, 2022



Main Theme

- Human-Centered Design methods are great approaches to fostering innovation
 - In government survey systems
 - And beyond



Agenda

- What is Human-Centered Design / User Experience?
- Methods that foster innovation
- Two BLS case studies
 - Data review for the Current Employment Statistics State and Area (CES-SA) program
 - Data collection for the Consumer Price Index (CPI)



What is Human-Centered Design (HCD)?

- An approach to design and development that focuses on the users' concerns throughout the process
 - From understanding the users and their tasks before starting any design work to usability testing just before deployment
- Requires the application of User Experience (UX) methods
- Other related terms: Customer Experience (CX), Usability, Human Factors



"Traditional" HCD vs HCD for Innovation



- UX methods before any development begins
- Goal is to determine what system to build
- 5 U.S. BUREAU OF LABOR STATISTICS bis.gov

- UX methods throughout development
- Goal is to make the system better meet users' needs

From https://www.gsa.gov/cdnstatic/ HCD-Discovery-Guide-Interagency-v12-1.pdf



UX Methods that Foster Innovation

- Methods done early in the process
 - Design thinking
 - Interviews
 - Focus groups
 - Field observations
 - Usability testing of a previous version
- Generally, more qualitative methods



How HCD Supports Innovation

- You get ideas from people actually using your tools/products/services
 - Their experience, ideas, and priorities may be different from management
- It minimizes risk
 - Building the right product the right way for the right people
- It helps to build trust, buy-in, and greater adoption among user groups
- Can improve Products, Services, Procedures, and Policies
 - An agency may need to revise procedures and policies to improve the UX
- Provides evidence for users' actual needs and desires
 - Can streamline discussions about prioritizing and designing features



Using HCD to Innovate at BLS: Two Case Studies



Case Study 1 Data Review for the Current Employment Statistics –State and Area Program



CES State and Area Background

- A federal and state cooperative program
- Provides employment, hours, and earnings estimates for states and metropolitan areas



Goals

Innovate improvements to State and Area data review systems

Target audience is BLS analysts

Start by understanding how analysts currently do data review

- Identify pain points, gaps, and other opportunities to improve the process
- Continue to get feedback from analysts throughout development



Methods

- Start with a usability test of the current system
 - See how people are currently doing review
 - Get input on improvements and priorities
- Design prototypes to address priorities
- Continue to get feedback from analysts throughout development
 - Focus groups and interviews to discuss paper prototypes, then higher fidelity prototypes
- Involve the whole team in the process



Benefits of this Approach

We learned how people were conducting review.

- Tools they use within the system
- Procedures they follow
- We identified priorities for improvements.
 - ► Keep future ideas in mind
- The team members were more aligned with a common understanding of the users.



Case Study 2 Data Collection for the Consumer Price Index (CPI)



CPI Background

- Measure of inflation
- CPI Surveys
 - ► Housing
 - Commodities and Services



Goals

- "How might we improve data collection for the CPI Commodities and Services survey?"
 - Small tweaks to revolutionary ideas
 - Encouraged new, creative, innovative, outside-the-box ideas
 - Without considering feasibility (for now)
- Hear from all groups involved in data collection
- Analyze and summarize ideas to present a path forward



Method

- Design Thinking approach
- Interviews with Stakeholders
 - What works
 - What doesn't
 - What can be improved
- Involve the whole team in the interviews



Design Thinking

A structured process for problem solving



Jeanne Liedtka University of Virginia



By the Numbers

Our process

▶ 70 interviews across 9 user groups

►>1,600 findings

▶ 61 recommendations

▶ 5 next steps



Benefits of this Approach

- Good news: Overall, things were going pretty well.
- We identified many opportunities, from small tweaks to system overhauls.
 - Technical (requiring IT work)
 - Non-technical (e.g., changes in procedures, new training, and improvements using existing systems)
- Results provided evidence to guide long-term decisions about priorities for projects and resources.



How to Get Started with HCD

- Conduct UX methods to observe and listen to users and other stakeholders before determining a project's scope
- Make the personal connection to empathize with users
- Involve the whole team
- Focus on the priorities you uncover



Resources

The Lab@OPM: https://lab.opm.gov/
Jeanne Liedtka: <u>https://jeanneliedtka.com/</u>
IDEO Design Thinking: https://designthinking.ideo.com/



Contact Information

Jean Fox Fox.Jean@bls.gov

Scott Arden Arden.Scott@bls.gov

Tod Sirois Sirois.Tod@bls.gov

